

Message Text

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ORIGIN ACDA-10

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DRAFTED BY ACDA/IR:DPBLACK

APPROVED BY ACDA/NWT:TDAVIES

ACDA/IR:AFLOYD

ACDA/NWT:RMIKULAK

C:WSHINN

S/P:WGATHRIGHT

PM/DCA:HPHELPS

S/S -FVORTIZ

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P 232233Z JUL 75

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW PRIORITY

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USMISSION NATO

CONFIDENTIAL STATE 173940

E.O. 11652: GDS

TAGS: PARM, CCD, UR, US

SUBJECT: ENVIRONMENTAL MODIFICATION: FURTHER REPRESENTATION TO SOVIETS ON DRAFT TREATY TEXT

REF: (A) STATE 166634; (B) MOSCOW 10069

1. ACDA ASSISTANT DIRECTOR DAVIES CALLED IN USSR EMBASSY FIRST SECRETARY KOKOREV JULY 22 TO INFORM HIM REGARDING US PROPOSED CHANGES IN ILLUSTRATIVE DRAFT ENMOD TREATY THAT HAD BEEN CONVEYED TO MFA JULY 17 (REF (B)). KOKOREV EXPRESSED APPRECIATION FOR THIS CONTINUATION OF CONSULTATIVE RELATIONSHIP ON ENMOD. ALTHOUGH EMBASSY KNEW OF PROPOSED CHANGES, HE SAID, MOSCOW HAD NOT COMMUNICATED ANY INFORMATION AS TO THEIR NATURE.

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2. DAVIES LED KOKOREV THROUGH CHANGES, EXPLAINING THEM PER REF (A) AND CHARACTERIZING THEM GENERALLY AS CLARIFICATION OF CERTAIN AMBIGUITIES THAT HAD BEEN REVEALED IN COURSE OF THOROUGH USG REVIEW OF ILLUSTRATIVE DRAFT. IN US VIEW,

DAVIES SAID, CHANGES DID NOT AFFECT SUBSTANCE OF TEXT THAT HAD BEEN WORKED OUT IN JUNE BILATERALS. RATHER, THEY WERE INTENDED TO ENSURE THAT THE JUNE AGREEMENT ON A COMMON US-SOVIET ENMOD APPROACH WAS EXPRESSED IN THE CLEAREST AND MOST PRECISE TERMS POSSIBLE. BEARING THIS IN MIND, WE HOPED

THAT SOVIET GOVERNMENT WOULD BE ABLE TO ACCEPT CHANGES WITHOUT DIFFICULTY, IN WHICH EVENT WE WOULD ANTICIPATE NO OBSTACLE TO EARLY FORMAL USG AGREEMENT TO DRAFT TREATY TEXT REVISED ACCORDINGLY. ON OTHER HAND, IF SOVIET AUTHORITIES SAW NEED TO RESUME RECESSED BILATERAL CONSULTATIONS TO DISCUSS CHANGES, WE WERE PREPARED TO DO SO.

3. DAVIES ALSO OBSERVED THAT IT WOULD BE VERY HELPFUL IF SOVIET AGREEMENT ON COMMON APPROACH REFLECTED IN TREATY LANGUAGE COULD BE OBTAINED BEFORE AUGUST 4 CONVENING OF CCD EXPERTS MEETING ON ENMOD. THIS OBVIOUSLY WOULD MAKE IT EASIER FOR US AND SOVIET EXPERTS TO COORDINATE THEIR POSITIONS FOR MEETING, WHICH WE CONSIDERED MOST DESIRABLE. ON BASIS OF AGREED COMMON APPROACH, DAVIES CONTINUED, EXPERTS MIGHT BE ABLE TO ARRANGE "DIVISION OF LABOR" IN ADDRESSING SOME OF THE ISSUES THAT COULD BE EXPECTED TO ARISE AT MEETING.

4. KOKOREV NOTED THESE POINTS BUT QUIPPED THAT SOVIET OFFICIALDOM WAS CURRENTLY PREOCCUPIED WITH "MODIFICATION OF EUROPEAN ATMOSPHERE" IN PREPARATION FOR CSCE SUMMIT; THEREFORE HE WAS UNCERTAIN TO WHAT EXTENT COMPETENT AUTHORITIES WOULD BE ABLE TO ADDRESS MATTERS OUTSIDE CSCE CONTEXT DURING NEXT FEW DAYS. NEVERTHELESS, HE SAID, HE WOULD CONVEY THE POINTS IMMEDIATELY TO MOSCOW. KISSINGER

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